

113TH CONGRESS
2^D SESSION

S. 1353

AN ACT

To provide for an ongoing, voluntary public-private partnership to improve cybersecurity, and to strengthen cybersecurity research and development, workforce development and education, and public awareness and preparedness, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) **SHORT TITLE.**—This Act may be cited as the
3 “Cybersecurity Enhancement Act of 2014”.

4 (b) **TABLE OF CONTENTS.**—The table of contents of
5 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. No regulatory authority.
- Sec. 4. No additional funds authorized.

TITLE I—PUBLIC-PRIVATE COLLABORATION ON CYBERSECURITY

Sec. 101. Public-private collaboration on cybersecurity.

TITLE II—CYBERSECURITY RESEARCH AND DEVELOPMENT

- Sec. 201. Federal cybersecurity research and development.
- Sec. 202. Computer and network security research centers.
- Sec. 203. Cybersecurity automation and checklists for government systems.
- Sec. 204. National Institute of Standards and Technology cybersecurity re-
search and development.

TITLE III—EDUCATION AND WORKFORCE DEVELOPMENT

- Sec. 301. Cybersecurity competitions and challenges.
- Sec. 302. Federal cyber scholarship-for-service program.

TITLE IV—CYBERSECURITY AWARENESS AND PREPAREDNESS

Sec. 401. National cybersecurity awareness and education program.

**TITLE V—ADVANCEMENT OF CYBERSECURITY TECHNICAL
STANDARDS**

- Sec. 501. Definitions.
- Sec. 502. International cybersecurity technical standards.
- Sec. 503. Cloud computing strategy.
- Sec. 504. Identity management research and development.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) **CYBERSECURITY MISSION.**—The term “cy-
9 bersecurity mission” means activities that encom-
10 pass the full range of threat reduction, vulnerability
11 reduction, deterrence, international engagement, in-

1 cident response, resiliency, and recovery policies and
2 activities, including computer network operations, in-
3 formation assurance, law enforcement, diplomacy,
4 military, and intelligence missions as such activities
5 relate to the security and stability of cyberspace.

6 (2) INFORMATION SYSTEM.—The term “infor-
7 mation system” has the meaning given that term in
8 section 3502 of title 44, United States Code.

9 **SEC. 3. NO REGULATORY AUTHORITY.**

10 Nothing in this Act shall be construed to confer any
11 regulatory authority on any Federal, State, tribal, or local
12 department or agency.

13 **SEC. 4. NO ADDITIONAL FUNDS AUTHORIZED.**

14 No additional funds are authorized to carry out this
15 Act, and the amendments made by this Act. This Act, and
16 the amendments made by this Act, shall be carried out
17 using amounts otherwise authorized or appropriated.

18 **TITLE I—PUBLIC-PRIVATE COL-**
19 **LABORATION ON CYBERSECU-**
20 **RITY**

21 **SEC. 101. PUBLIC-PRIVATE COLLABORATION ON CYBERSE-**
22 **CURITY.**

23 (a) CYBERSECURITY.—Section 2(c) of the National
24 Institute of Standards and Technology Act (15 U.S.C.
25 272(c)) is amended—

1 (1) by redesignating paragraphs (15) through
2 (22) as paragraphs (16) through (23), respectively;
3 and

4 (2) by inserting after paragraph (14) the fol-
5 lowing:

6 “(15) on an ongoing basis, facilitate and sup-
7 port the development of a voluntary, consensus-
8 based, industry-led set of standards, guidelines, best
9 practices, methodologies, procedures, and processes
10 to cost-effectively reduce cyber risks to critical infra-
11 structure (as defined under subsection (e));”.

12 (b) SCOPE AND LIMITATIONS.—Section 2 of the Na-
13 tional Institute of Standards and Technology Act (15
14 U.S.C. 272) is amended by adding at the end the fol-
15 lowing:

16 “(e) CYBER RISKS.—

17 “(1) IN GENERAL.—In carrying out the activi-
18 ties under subsection (e)(15), the Director—

19 “(A) shall—

20 “(i) coordinate closely and regularly
21 with relevant private sector personnel and
22 entities, critical infrastructure owners and
23 operators, and other relevant industry or-
24 ganizations, including Sector Coordinating
25 Councils and Information Sharing and

1 Analysis Centers, and incorporate industry
2 expertise;

3 “(ii) consult with the heads of agen-
4 cies with national security responsibilities,
5 sector-specific agencies and other appro-
6 priate agencies, State and local govern-
7 ments, the governments of other nations,
8 and international organizations;

9 “(iii) identify a prioritized, flexible, re-
10 peatable, performance-based, and cost-ef-
11 fective approach, including information se-
12 curity measures and controls, that may be
13 voluntarily adopted by owners and opera-
14 tors of critical infrastructure to help them
15 identify, assess, and manage cyber risks;

16 “(iv) include methodologies—

17 “(I) to identify and mitigate im-
18 pacts of the cybersecurity measures or
19 controls on business confidentiality;
20 and

21 “(II) to protect individual privacy
22 and civil liberties;

23 “(v) incorporate voluntary consensus
24 standards and industry best practices;

1 “(vi) align with voluntary inter-
2 national standards to the fullest extent
3 possible;

4 “(vii) prevent duplication of regu-
5 latory processes and prevent conflict with
6 or superseding of regulatory requirements,
7 mandatory standards, and related proc-
8 esses; and

9 “(viii) include such other similar and
10 consistent elements as the Director con-
11 siders necessary; and

12 “(B) shall not prescribe or otherwise re-
13 quire—

14 “(i) the use of specific solutions;

15 “(ii) the use of specific information or
16 communications technology products or
17 services; or

18 “(iii) that information or communica-
19 tions technology products or services be de-
20 signed, developed, or manufactured in a
21 particular manner.

22 “(2) LIMITATION.—Information shared with or
23 provided to the Institute for the purpose of the ac-
24 tivities described under subsection (c)(15) shall not
25 be used by any Federal, State, tribal, or local de-

1 partment or agency to regulate the activity of any
2 entity. Nothing in this paragraph shall be construed
3 to modify any regulatory requirement to report or
4 submit information to a Federal, State, tribal, or
5 local department or agency.

6 “(3) DEFINITIONS.—In this subsection:

7 “(A) CRITICAL INFRASTRUCTURE.—The
8 term ‘critical infrastructure’ has the meaning
9 given the term in section 1016(e) of the USA
10 PATRIOT Act of 2001 (42 U.S.C. 5195c(e)).

11 “(B) SECTOR-SPECIFIC AGENCY.—The
12 term ‘sector-specific agency’ means the Federal
13 department or agency responsible for providing
14 institutional knowledge and specialized expertise
15 as well as leading, facilitating, or supporting
16 the security and resilience programs and associ-
17 ated activities of its designated critical infra-
18 structure sector in the all-hazards environ-
19 ment.”.

20 (c) STUDY AND REPORTS.—

21 (1) STUDY.—The Comptroller General of the
22 United States shall conduct a study that assesses—

23 (A) the progress made by the Director of
24 the National Institute of Standards and Tech-
25 nology in facilitating the development of stand-

1 ards and procedures to reduce cyber risks to
2 critical infrastructure in accordance with sec-
3 tion 2(c)(15) of the National Institute of Stand-
4 ards and Technology Act, as added by this sec-
5 tion;

6 (B) the extent to which the Director’s fa-
7 cilitation efforts are consistent with the direc-
8 tive in such section that the development of
9 such standards and procedures be voluntary
10 and led by industry representatives;

11 (C) the extent to which other Federal
12 agencies have promoted and sectors of critical
13 infrastructure (as defined in section 1016(e) of
14 the USA PATRIOT Act of 2001 (42 U.S.C.
15 5195c(e))) have adopted a voluntary, industry-
16 led set of standards, guidelines, best practices,
17 methodologies, procedures, and processes to re-
18 duce cyber risks to critical infrastructure in ac-
19 cordance with such section 2(c)(15);

20 (D) the reasons behind the decisions of
21 sectors of critical infrastructure (as defined in
22 subparagraph (C)) to adopt or to not adopt the
23 voluntary standards described in subparagraph
24 (C); and

1 (E) the extent to which such voluntary
2 standards have proved successful in protecting
3 critical infrastructure from cyber threats.

4 (2) REPORTS.—Not later than 1 year after the
5 date of the enactment of this Act, and every 2 years
6 thereafter for the following 6 years, the Comptroller
7 General shall submit a report, which summarizes the
8 findings of the study conducted under paragraph
9 (1), to the Committee on Commerce, Science, and
10 Transportation of the Senate and the Committee on
11 Science, Space, and Technology of the House of
12 Representatives.

13 **TITLE II—CYBERSECURITY** 14 **RESEARCH AND DEVELOPMENT**

15 **SEC. 201. FEDERAL CYBERSECURITY RESEARCH AND DE-** 16 **VELOPMENT.**

17 (a) FUNDAMENTAL CYBERSECURITY RESEARCH.—

18 (1) FEDERAL CYBERSECURITY RESEARCH AND
19 DEVELOPMENT STRATEGIC PLAN.—The heads of the
20 applicable agencies and departments, working
21 through the National Science and Technology Coun-
22 cil and the Networking and Information Technology
23 Research and Development Program, shall develop
24 and update every 4 years a Federal cybersecurity re-
25 search and development strategic plan (referred to

1 in this subsection as the “strategic plan”) based on
2 an assessment of cybersecurity risk to guide the
3 overall direction of Federal cybersecurity and infor-
4 mation assurance research and development for in-
5 formation technology and networking systems. The
6 heads of the applicable agencies and departments
7 shall build upon existing programs and plans to de-
8 velop the strategic plan to meet objectives in cyber-
9 security, such as—

10 (A) how to design and build complex soft-
11 ware-intensive systems that are secure and reli-
12 able when first deployed;

13 (B) how to test and verify that software
14 and hardware, whether developed locally or ob-
15 tained from a third party, is free of significant
16 known security flaws;

17 (C) how to test and verify that software
18 and hardware obtained from a third party cor-
19 rectly implements stated functionality, and only
20 that functionality;

21 (D) how to guarantee the privacy of an in-
22 dividual, including that individual’s identity, in-
23 formation, and lawful transactions when stored
24 in distributed systems or transmitted over net-
25 works;

1 (E) how to build new protocols to enable
2 the Internet to have robust security as one of
3 the key capabilities of the Internet;

4 (F) how to determine the origin of a mes-
5 sage transmitted over the Internet;

6 (G) how to support privacy in conjunction
7 with improved security;

8 (H) how to address the problem of insider
9 threats;

10 (I) how improved consumer education and
11 digital literacy initiatives can address human
12 factors that contribute to cybersecurity;

13 (J) how to protect information processed,
14 transmitted, or stored using cloud computing or
15 transmitted through wireless services; and

16 (K) any additional objectives the heads of
17 the applicable agencies and departments, in co-
18 ordination with the head of any relevant Fed-
19 eral agency and with input from stakeholders,
20 including appropriate national laboratories, in-
21 dustry, and academia, determine appropriate.

22 (2) REQUIREMENTS.—

23 (A) CONTENTS OF PLAN.—The strategic
24 plan shall—

1 (i) specify and prioritize near-term,
2 mid-term, and long-term research objec-
3 tives, including objectives associated with
4 the research identified in section 4(a)(1) of
5 the Cyber Security Research and Develop-
6 ment Act (15 U.S.C. 7403(a)(1));

7 (ii) specify how the near-term objec-
8 tives described in clause (i) complement re-
9 search and development areas in which the
10 private sector is actively engaged;

11 (iii) describe how the heads of the ap-
12 plicable agencies and departments will
13 focus on innovative, transformational tech-
14 nologies with the potential to enhance the
15 security, reliability, resilience, and trust-
16 worthiness of the digital infrastructure,
17 and to protect consumer privacy;

18 (iv) describe how the heads of the ap-
19 plicable agencies and departments will fos-
20 ter the rapid transfer of research and de-
21 velopment results into new cybersecurity
22 technologies and applications for the timely
23 benefit of society and the national interest,
24 including through the dissemination of best
25 practices and other outreach activities;

1 (v) describe how the heads of the ap-
2 plicable agencies and departments will es-
3 tablish and maintain a national research
4 infrastructure for creating, testing, and
5 evaluating the next generation of secure
6 networking and information technology
7 systems; and

8 (vi) describe how the heads of the ap-
9 plicable agencies and departments will fa-
10 cilitate access by academic researchers to
11 the infrastructure described in clause (v),
12 as well as to relevant data, including event
13 data.

14 (B) PRIVATE SECTOR EFFORTS.—In devel-
15 oping, implementing, and updating the strategic
16 plan, the heads of the applicable agencies and
17 departments, working through the National
18 Science and Technology Council and Net-
19 working and Information Technology Research
20 and Development Program, shall work in close
21 cooperation with industry, academia, and other
22 interested stakeholders to ensure, to the extent
23 possible, that Federal cybersecurity research
24 and development is not duplicative of private
25 sector efforts.

1 (C) RECOMMENDATIONS.—In developing
2 and updating the strategic plan the heads of
3 the applicable agencies and departments shall
4 solicit recommendations and advice from—

5 (i) the advisory committee established
6 under section 101(b)(1) of the High-Per-
7 formance Computing Act of 1991 (15
8 U.S.C. 5511(b)(1)); and

9 (ii) a wide range of stakeholders, in-
10 cluding industry, academia, including rep-
11 resentatives of minority serving institutions
12 and community colleges, National Labora-
13 tories, and other relevant organizations
14 and institutions.

15 (D) IMPLEMENTATION ROADMAP.—The
16 heads of the applicable agencies and depart-
17 ments, working through the National Science
18 and Technology Council and Networking and
19 Information Technology Research and Develop-
20 ment Program, shall develop and annually up-
21 date an implementation roadmap for the stra-
22 tegic plan. The implementation roadmap
23 shall—

24 (i) specify the role of each Federal
25 agency in carrying out or sponsoring re-

1 search and development to meet the re-
2 search objectives of the strategic plan, in-
3 cluding a description of how progress to-
4 ward the research objectives will be evalu-
5 ated;

6 (ii) specify the funding allocated to
7 each major research objective of the stra-
8 tegic plan and the source of funding by
9 agency for the current fiscal year;

10 (iii) estimate the funding required for
11 each major research objective of the stra-
12 tegic plan for the following 3 fiscal years;
13 and

14 (iv) track ongoing and completed Fed-
15 eral cybersecurity research and develop-
16 ment projects.

17 (3) REPORTS TO CONGRESS.—The heads of the
18 applicable agencies and departments, working
19 through the National Science and Technology Coun-
20 cil and Networking and Information Technology Re-
21 search and Development Program, shall submit to
22 the Committee on Commerce, Science, and Trans-
23 portation of the Senate and the Committee on
24 Science, Space, and Technology of the House of
25 Representatives—

1 (A) the strategic plan not later than 1 year
2 after the date of enactment of this Act;

3 (B) each quadrennial update to the stra-
4 tegic plan; and

5 (C) the implementation roadmap under
6 subparagraph (D), and its annual updates,
7 which shall be appended to the annual report
8 required under section 101(a)(2)(D) of the
9 High-Performance Computing Act of 1991 (15
10 U.S.C. 5511(a)(2)(D)).

11 (4) DEFINITION OF APPLICABLE AGENCIES AND
12 DEPARTMENTS.—In this subsection, the term “appli-
13 cable agencies and departments” means the agencies
14 and departments identified in clauses (i) through (x)
15 of section 101(a)(3)(B) of the High-Performance
16 Computing Act of 1991 (15 U.S.C. 5511(a)(3)(B))
17 or designated under clause (xi) of that section.

18 (b) CYBERSECURITY PRACTICES RESEARCH.—The
19 Director of the National Science Foundation shall support
20 research that—

21 (1) develops, evaluates, disseminates, and inte-
22 grates new cybersecurity practices and concepts into
23 the core curriculum of computer science programs
24 and of other programs where graduates of such pro-
25 grams have a substantial probability of developing

1 software after graduation, including new practices
2 and concepts relating to secure coding education and
3 improvement programs; and

4 (2) develops new models for professional devel-
5 opment of faculty in cybersecurity education, includ-
6 ing secure coding development.

7 (c) CYBERSECURITY MODELING AND TEST BEDS.—

8 (1) REVIEW.—Not later than 1 year after the
9 date of enactment of this Act, the Director of the
10 National Science Foundation, in coordination with
11 the Director of the Office of Science and Technology
12 Policy, shall conduct a review of cybersecurity test
13 beds in existence on the date of enactment of this
14 Act to inform the grants under paragraph (2). The
15 review shall include an assessment of whether a suf-
16 ficient number of cybersecurity test beds are avail-
17 able to meet the research needs under the Federal
18 cybersecurity research and development strategic
19 plan. Upon completion, the Director shall submit the
20 review to the Committee on Commerce, Science, and
21 Transportation of the Senate and the Committee on
22 Science, Space, and Technology of the House of
23 Representatives.

24 (2) ADDITIONAL CYBERSECURITY MODELING
25 AND TEST BEDS.—

1 (A) IN GENERAL.—If the Director of the
2 National Science Foundation, after the review
3 under paragraph (1), determines that the re-
4 search needs under the Federal cybersecurity
5 research and development strategic plan require
6 the establishment of additional cybersecurity
7 test beds, the Director of the National Science
8 Foundation, in coordination with the Secretary
9 of Commerce and the Secretary of Homeland
10 Security, may award grants to institutions of
11 higher education or research and development
12 non-profit institutions to establish cybersecurity
13 test beds.

14 (B) REQUIREMENT.—The cybersecurity
15 test beds under subparagraph (A) shall be suffi-
16 ciently robust in order to model the scale and
17 complexity of real-time cyber attacks and de-
18 fenses on real world networks and environ-
19 ments.

20 (C) ASSESSMENT REQUIRED.—The Direc-
21 tor of the National Science Foundation, in co-
22 ordination with the Secretary of Commerce and
23 the Secretary of Homeland Security, shall
24 evaluate the effectiveness of any grants award-
25 ed under this subsection in meeting the objec-

1 tives of the Federal cybersecurity research and
2 development strategic plan not later than 2
3 years after the review under paragraph (1) of
4 this subsection, and periodically thereafter.

5 (d) COORDINATION WITH OTHER RESEARCH INITIA-
6 TIVES.—In accordance with the responsibilities under sec-
7 tion 101 of the High-Performance Computing Act of 1991
8 (15 U.S.C. 5511), the Director of the Office of Science
9 and Technology Policy shall coordinate, to the extent prac-
10 ticable, Federal research and development activities under
11 this section with other ongoing research and development
12 security-related initiatives, including research being con-
13 ducted by—

- 14 (1) the National Science Foundation;
- 15 (2) the National Institute of Standards and
16 Technology;
- 17 (3) the Department of Homeland Security;
- 18 (4) other Federal agencies;
- 19 (5) other Federal and private research labora-
20 tories, research entities, and universities;
- 21 (6) institutions of higher education;
- 22 (7) relevant nonprofit organizations; and
- 23 (8) international partners of the United States.

24 (e) NATIONAL SCIENCE FOUNDATION COMPUTER
25 AND NETWORK SECURITY RESEARCH GRANT AREAS.—

1 Section 4(a)(1) of the Cyber Security Research and Devel-
2 opment Act (15 U.S.C. 7403(a)(1)) is amended—

3 (1) in subparagraph (H), by striking “and” at
4 the end;

5 (2) in subparagraph (I), by striking the period
6 at the end and inserting a semicolon; and

7 (3) by adding at the end the following:

8 “(J) secure fundamental protocols that are
9 integral to inter-network communications and
10 data exchange;

11 “(K) secure software engineering and soft-
12 ware assurance, including—

13 “(i) programming languages and sys-
14 tems that include fundamental security
15 features;

16 “(ii) portable or reusable code that re-
17 mains secure when deployed in various en-
18 vironments;

19 “(iii) verification and validation tech-
20 nologies to ensure that requirements and
21 specifications have been implemented; and

22 “(iv) models for comparison and
23 metrics to assure that required standards
24 have been met;

25 “(L) holistic system security that—

1 “(i) addresses the building of secure
2 systems from trusted and untrusted com-
3 ponents;

4 “(ii) proactively reduces
5 vulnerabilities;

6 “(iii) addresses insider threats; and

7 “(iv) supports privacy in conjunction
8 with improved security;

9 “(M) monitoring and detection;

10 “(N) mitigation and rapid recovery meth-
11 ods;

12 “(O) security of wireless networks and mo-
13 bile devices; and

14 “(P) security of cloud infrastructure and
15 services.”.

16 (f) RESEARCH ON THE SCIENCE OF CYBERSECU-
17 RITY.—The head of each agency and department identi-
18 fied under section 101(a)(3)(B) of the High-Performance
19 Computing Act of 1991 (15 U.S.C. 5511(a)(3)(B)),
20 through existing programs and activities, shall support re-
21 search that will lead to the development of a scientific
22 foundation for the field of cybersecurity, including re-
23 search that increases understanding of the underlying
24 principles of securing complex networked systems, enables

1 repeatable experimentation, and creates quantifiable secu-
2 rity metrics.

3 **SEC. 202. COMPUTER AND NETWORK SECURITY RESEARCH**
4 **CENTERS.**

5 Section 4(b) of the Cyber Security Research and De-
6 velopment Act (15 U.S.C. 7403(b)) is amended—

7 (1) in paragraph (3), by striking “the research
8 areas” and inserting the following: “improving the
9 security and resiliency of information technology, re-
10 ducing cyber vulnerabilities, and anticipating and
11 mitigating consequences of cyber attacks on critical
12 infrastructure, by conducting research in the areas”;

13 (2) by striking “the center” in paragraph
14 (4)(D) and inserting “the Center”; and

15 (3) in paragraph (5)—

16 (A) by striking “and” at the end of sub-
17 paragraph (C);

18 (B) by striking the period at the end of
19 subparagraph (D) and inserting a semicolon;
20 and

21 (C) by adding at the end the following:

22 “(E) the demonstrated capability of the
23 applicant to conduct high performance com-
24 putation integral to complex computer and net-

1 work security research, through on-site or off-
2 site computing;

3 “(F) the applicant’s affiliation with private
4 sector entities involved with industrial research
5 described in subsection (a)(1);

6 “(G) the capability of the applicant to con-
7 duct research in a secure environment;

8 “(H) the applicant’s affiliation with exist-
9 ing research programs of the Federal Govern-
10 ment;

11 “(I) the applicant’s experience managing
12 public-private partnerships to transition new
13 technologies into a commercial setting or the
14 government user community;

15 “(J) the capability of the applicant to con-
16 duct interdisciplinary cybersecurity research,
17 basic and applied, such as in law, economics, or
18 behavioral sciences; and

19 “(K) the capability of the applicant to con-
20 duct research in areas such as systems security,
21 wireless security, networking and protocols, for-
22 mal methods and high-performance computing,
23 nanotechnology, or industrial control systems.”.

1 **SEC. 203. CYBERSECURITY AUTOMATION AND CHECKLISTS**
2 **FOR GOVERNMENT SYSTEMS.**

3 Section 8(c) of the Cyber Security Research and De-
4 velopment Act (15 U.S.C. 7406(c)) is amended to read
5 as follows:

6 “(c) SECURITY AUTOMATION AND CHECKLISTS FOR
7 GOVERNMENT SYSTEMS.—

8 “(1) IN GENERAL.—The Director of the Na-
9 tional Institute of Standards and Technology shall,
10 as necessary, develop and revise security automation
11 standards, associated reference materials (including
12 protocols), and checklists providing settings and op-
13 tion selections that minimize the security risks asso-
14 ciated with each information technology hardware or
15 software system and security tool that is, or is likely
16 to become, widely used within the Federal Govern-
17 ment, thereby enabling standardized and interoper-
18 able technologies, architectures, and frameworks for
19 continuous monitoring of information security within
20 the Federal Government.

21 “(2) PRIORITIES FOR DEVELOPMENT.—The Di-
22 rector of the National Institute of Standards and
23 Technology shall establish priorities for the develop-
24 ment of standards, reference materials, and check-
25 lists under this subsection on the basis of—

1 “(A) the security risks associated with the
2 use of the system;

3 “(B) the number of agencies that use a
4 particular system or security tool;

5 “(C) the usefulness of the standards, ref-
6 erence materials, or checklists to Federal agen-
7 cies that are users or potential users of the sys-
8 tem;

9 “(D) the effectiveness of the associated
10 standard, reference material, or checklist in cre-
11 ating or enabling continuous monitoring of in-
12 formation security; or

13 “(E) such other factors as the Director of
14 the National Institute of Standards and Tech-
15 nology determines to be appropriate.

16 “(3) EXCLUDED SYSTEMS.—The Director of
17 the National Institute of Standards and Technology
18 may exclude from the application of paragraph (1)
19 any information technology hardware or software
20 system or security tool for which such Director de-
21 termines that the development of a standard, ref-
22 erence material, or checklist is inappropriate because
23 of the infrequency of use of the system, the obsoles-
24 cence of the system, or the lack of utility or imprac-

1 ticability of developing a standard, reference mate-
2 rial, or checklist for the system.

3 “(4) DISSEMINATION OF STANDARDS AND RE-
4 LATED MATERIALS.—The Director of the National
5 Institute of Standards and Technology shall ensure
6 that Federal agencies are informed of the avail-
7 ability of any standard, reference material, checklist,
8 or other item developed under this subsection.

9 “(5) AGENCY USE REQUIREMENTS.—The devel-
10 opment of standards, reference materials, and check-
11 lists under paragraph (1) for an information tech-
12 nology hardware or software system or tool does
13 not—

14 “(A) require any Federal agency to select
15 the specific settings or options recommended by
16 the standard, reference material, or checklist
17 for the system;

18 “(B) establish conditions or prerequisites
19 for Federal agency procurement or deployment
20 of any such system;

21 “(C) imply an endorsement of any such
22 system by the Director of the National Institute
23 of Standards and Technology; or

24 “(D) preclude any Federal agency from
25 procuring or deploying other information tech-

1 nology hardware or software systems for which
2 no such standard, reference material, or check-
3 list has been developed or identified under para-
4 graph (1).”.

5 **SEC. 204. NATIONAL INSTITUTE OF STANDARDS AND TECH-**
6 **NOLOGY CYBERSECURITY RESEARCH AND**
7 **DEVELOPMENT.**

8 Section 20 of the National Institute of Standards and
9 Technology Act (15 U.S.C. 278g–3) is amended—

10 (1) by redesignating subsection (e) as sub-
11 section (f); and

12 (2) by inserting after subsection (d) the fol-
13 lowing:

14 “(e) INTRAMURAL SECURITY RESEARCH.—As part of
15 the research activities conducted in accordance with sub-
16 section (d)(3), the Institute shall, to the extent practicable
17 and appropriate—

18 “(1) conduct a research program to develop a
19 unifying and standardized identity, privilege, and ac-
20 cess control management framework for the execu-
21 tion of a wide variety of resource protection policies
22 and that is amenable to implementation within a
23 wide variety of existing and emerging computing en-
24 vironments;

1 “(2) carry out research associated with improv-
2 ing the security of information systems and net-
3 works;

4 “(3) carry out research associated with improv-
5 ing the testing, measurement, usability, and assur-
6 ance of information systems and networks;

7 “(4) carry out research associated with improv-
8 ing security of industrial control systems;

9 “(5) carry out research associated with improv-
10 ing the security and integrity of the information
11 technology supply chain; and

12 “(6) carry out any additional research the Insti-
13 tute determines appropriate.”.

14 **TITLE III—EDUCATION AND** 15 **WORKFORCE DEVELOPMENT**

16 **SEC. 301. CYBERSECURITY COMPETITIONS AND CHAL-** 17 **LENGES.**

18 (a) IN GENERAL.—The Secretary of Commerce, Di-
19 rector of the National Science Foundation, and Secretary
20 of Homeland Security, in consultation with the Director
21 of the Office of Personnel Management, shall—

22 (1) support competitions and challenges under
23 section 24 of the Stevenson-Wydler Technology In-
24 novation Act of 1980 (15 U.S.C. 3719) (as amended
25 by section 105 of the America COMPETES Reau-

1 thorization Act of 2010 (124 Stat. 3989)) or any
2 other provision of law, as appropriate—

3 (A) to identify, develop, and recruit tal-
4 ented individuals to perform duties relating to
5 the security of information technology in Fed-
6 eral, State, local, and tribal government agen-
7 cies, and the private sector; or

8 (B) to stimulate innovation in basic and
9 applied cybersecurity research, technology devel-
10 opment, and prototype demonstration that has
11 the potential for application to the information
12 technology activities of the Federal Govern-
13 ment; and

14 (2) ensure the effective operation of the com-
15 petitions and challenges under this section.

16 (b) PARTICIPATION.—Participants in the competi-
17 tions and challenges under subsection (a)(1) may in-
18 clude—

19 (1) students enrolled in grades 9 through 12;

20 (2) students enrolled in a postsecondary pro-
21 gram of study leading to a baccalaureate degree at
22 an institution of higher education;

23 (3) students enrolled in a postbaccalaureate
24 program of study at an institution of higher edu-
25 cation;

1 (4) institutions of higher education and re-
2 search institutions;

3 (5) veterans; and

4 (6) other groups or individuals that the Sec-
5 retary of Commerce, Director of the National
6 Science Foundation, and Secretary of Homeland Se-
7 curity determine appropriate.

8 (c) AFFILIATION AND COOPERATIVE AGREE-
9 MENTS.—Competitions and challenges under this section
10 may be carried out through affiliation and cooperative
11 agreements with—

12 (1) Federal agencies;

13 (2) regional, State, or school programs sup-
14 porting the development of cyber professionals;

15 (3) State, local, and tribal governments; or

16 (4) other private sector organizations.

17 (d) AREAS OF SKILL.—Competitions and challenges
18 under subsection (a)(1)(A) shall be designed to identify,
19 develop, and recruit exceptional talent relating to—

20 (1) ethical hacking;

21 (2) penetration testing;

22 (3) vulnerability assessment;

23 (4) continuity of system operations;

24 (5) security in design;

25 (6) cyber forensics;

1 (7) offensive and defensive cyber operations;
2 and

3 (8) other areas the Secretary of Commerce, Di-
4 rector of the National Science Foundation, and Sec-
5 retary of Homeland Security consider necessary to
6 fulfill the cybersecurity mission.

7 (e) TOPICS.—In selecting topics for competitions and
8 challenges under subsection (a)(1), the Secretary of Com-
9 merce, Director of the National Science Foundation, and
10 Secretary of Homeland Security—

11 (1) shall consult widely both within and outside
12 the Federal Government; and

13 (2) may empanel advisory committees.

14 (f) INTERNSHIPS.—The Director of the Office of Per-
15 sonnel Management may support, as appropriate, intern-
16 ships or other work experience in the Federal Government
17 to the winners of the competitions and challenges under
18 this section.

19 **SEC. 302. FEDERAL CYBER SCHOLARSHIP-FOR-SERVICE**
20 **PROGRAM.**

21 (a) IN GENERAL.—The Director of the National
22 Science Foundation, in coordination with the Director of
23 the Office of Personnel Management and Secretary of
24 Homeland Security, shall continue a Federal cyber schol-
25 arship-for-service program to recruit and train the next

1 generation of information technology professionals, indus-
2 trial control system security professionals, and security
3 managers to meet the needs of the cybersecurity mission
4 for Federal, State, local, and tribal governments.

5 (b) PROGRAM DESCRIPTION AND COMPONENTS.—
6 The Federal Cyber Scholarship-for-Service Program
7 shall—

8 (1) provide scholarships through qualified insti-
9 tutions of higher education, including community
10 colleges, to students who are enrolled in programs of
11 study at institutions of higher education leading to
12 degrees or specialized program certifications in the
13 cybersecurity field;

14 (2) provide the scholarship recipients with sum-
15 mer internship opportunities or other meaningful
16 temporary appointments in the Federal information
17 technology workforce; and

18 (3) prioritize the employment placement of
19 scholarship recipients in the Federal Government.

20 (c) SCHOLARSHIP AMOUNTS.—Each scholarship
21 under subsection (b) shall be in an amount that covers
22 the student's tuition and fees at the institution under sub-
23 section (b)(1) for not more than 3 years and provides the
24 student with an additional stipend.

1 (d) POST-AWARD EMPLOYMENT OBLIGATIONS.—

2 Each scholarship recipient, as a condition of receiving a
3 scholarship under the program, shall enter into an agree-
4 ment under which the recipient agrees to work in the cy-
5 bersecurity mission of a Federal, State, local, or tribal
6 agency for a period equal to the length of the scholarship
7 following receipt of the student's degree.

8 (e) HIRING AUTHORITY.—

9 (1) APPOINTMENT IN EXCEPTED SERVICE.—

10 Notwithstanding any provision of chapter 33 of title
11 5, United States Code, governing appointments in
12 the competitive service, an agency shall appoint in
13 the excepted service an individual who has completed
14 the eligible degree program for which a scholarship
15 was awarded.

16 (2) NONCOMPETITIVE CONVERSION.—Except as
17 provided in paragraph (4), upon fulfillment of the
18 service term, an employee appointed under para-
19 graph (1) may be converted noncompetitively to
20 term, career-conditional or career appointment.

21 (3) TIMING OF CONVERSION.—An agency may
22 noncompetitively convert a term employee appointed
23 under paragraph (2) to a career-conditional or ca-
24 reer appointment before the term appointment ex-
25 pires.

1 (4) AUTHORITY TO DECLINE CONVERSION.—An
2 agency may decline to make the noncompetitive con-
3 version or appointment under paragraph (2) for
4 cause.

5 (f) ELIGIBILITY.—To be eligible to receive a scholar-
6 ship under this section, an individual shall—

7 (1) be a citizen or lawful permanent resident of
8 the United States;

9 (2) demonstrate a commitment to a career in
10 improving the security of information technology;

11 (3) have demonstrated a high level of pro-
12 ficiency in mathematics, engineering, or computer
13 sciences;

14 (4) be a full-time student in an eligible degree
15 program at a qualified institution of higher edu-
16 cation, as determined by the Director of the Na-
17 tional Science Foundation; and

18 (5) accept the terms of a scholarship under this
19 section.

20 (g) CONDITIONS OF SUPPORT.—

21 (1) IN GENERAL.—As a condition of receiving a
22 scholarship under this section, a recipient shall agree
23 to provide the qualified institution of higher edu-
24 cation with annual verifiable documentation of post-

1 award employment and up-to-date contact informa-
2 tion.

3 (2) TERMS.—A scholarship recipient under this
4 section shall be liable to the United States as pro-
5 vided in subsection (i) if the individual—

6 (A) fails to maintain an acceptable level of
7 academic standing at the applicable institution
8 of higher education, as determined by the Di-
9 rector of the National Science Foundation;

10 (B) is dismissed from the applicable insti-
11 tution of higher education for disciplinary rea-
12 sons;

13 (C) withdraws from the eligible degree pro-
14 gram before completing the program;

15 (D) declares that the individual does not
16 intend to fulfill the post-award employment ob-
17 ligation under this section; or

18 (E) fails to fulfill the post-award employ-
19 ment obligation of the individual under this sec-
20 tion.

21 (h) MONITORING COMPLIANCE.—As a condition of
22 participating in the program, a qualified institution of
23 higher education shall—

24 (1) enter into an agreement with the Director
25 of the National Science Foundation, to monitor the

1 compliance of scholarship recipients with respect to
2 their post-award employment obligations; and

3 (2) provide to the Director of the National
4 Science Foundation, on an annual basis, the post-
5 award employment documentation required under
6 subsection (g)(1) for scholarship recipients through
7 the completion of their post-award employment obli-
8 gations.

9 (i) AMOUNT OF REPAYMENT.—

10 (1) LESS THAN 1 YEAR OF SERVICE.—If a cir-
11 cumstance described in subsection (g)(2) occurs be-
12 fore the completion of 1 year of a post-award em-
13 ployment obligation under this section, the total
14 amount of scholarship awards received by the indi-
15 vidual under this section shall—

16 (A) be repaid; or

17 (B) be treated as a loan to be repaid in ac-
18 cordance with subsection (j).

19 (2) 1 OR MORE YEARS OF SERVICE.—If a cir-
20 cumstance described in subparagraph (D) or (E) of
21 subsection (g)(2) occurs after the completion of 1 or
22 more years of a post-award employment obligation
23 under this section, the total amount of scholarship
24 awards received by the individual under this section,
25 reduced by the ratio of the number of years of serv-

1 ice completed divided by the number of years of
2 service required, shall—

3 (A) be repaid; or

4 (B) be treated as a loan to be repaid in ac-
5 cordance with subsection (j).

6 (j) REPAYMENTS.—A loan described subsection (i)
7 shall—

8 (1) be treated as a Federal Direct Unsubsidized
9 Stafford Loan under part D of title IV of the High-
10 er Education Act of 1965 (20 U.S.C. 1087a et seq.);
11 and

12 (2) be subject to repayment, together with in-
13 terest thereon accruing from the date of the scholar-
14 ship award, in accordance with terms and conditions
15 specified by the Director of the National Science
16 Foundation (in consultation with the Secretary of
17 Education) in regulations promulgated to carry out
18 this subsection.

19 (k) COLLECTION OF REPAYMENT.—

20 (1) IN GENERAL.—In the event that a scholar-
21 ship recipient is required to repay the scholarship
22 award under this section, the qualified institution of
23 higher education providing the scholarship shall—

24 (A) determine the repayment amounts and
25 notify the recipient and the Director of the Na-

1 tional Science Foundation of the amounts owed;
2 and

3 (B) collect the repayment amounts within
4 a period of time as determined by the Director
5 of the National Science Foundation, or the re-
6 payment amounts shall be treated as a loan in
7 accordance with subsection (j).

8 (2) RETURNED TO TREASURY.—Except as pro-
9 vided in paragraph (3), any repayment under this
10 subsection shall be returned to the Treasury of the
11 United States.

12 (3) RETAIN PERCENTAGE.—A qualified institu-
13 tion of higher education may retain a percentage of
14 any repayment the institution collects under this
15 subsection to defray administrative costs associated
16 with the collection. The Director of the National
17 Science Foundation shall establish a single, fixed
18 percentage that will apply to all eligible entities.

19 (1) EXCEPTIONS.—The Director of the National
20 Science Foundation may provide for the partial or total
21 waiver or suspension of any service or payment obligation
22 by an individual under this section whenever compliance
23 by the individual with the obligation is impossible or would
24 involve extreme hardship to the individual, or if enforce-

1 ment of such obligation with respect to the individual
2 would be unconscionable.

3 (m) **EVALUATION AND REPORT.**—The Director of the
4 National Science Foundation shall evaluate and report pe-
5 riodically to Congress on the success of recruiting individ-
6 uals for scholarships under this section and on hiring and
7 retaining those individuals in the public sector workforce.

8 **TITLE IV—CYBERSECURITY**
9 **AWARENESS AND PREPARED-**
10 **NESS**

11 **SEC. 401. NATIONAL CYBERSECURITY AWARENESS AND**
12 **EDUCATION PROGRAM.**

13 (a) **NATIONAL CYBERSECURITY AWARENESS AND**
14 **EDUCATION PROGRAM.**—The Director of the National In-
15 stitute of Standards and Technology (referred to in this
16 section as the “Director”), in consultation with appro-
17 priate Federal agencies, industry, educational institutions,
18 National Laboratories, the Networking and Information
19 Technology Research and Development program, and
20 other organizations shall continue to coordinate a national
21 cybersecurity awareness and education program, that in-
22 cludes activities such as—

23 (1) the widespread dissemination of cybersecu-
24 rity technical standards and best practices identified
25 by the Director;

1 (2) efforts to make cybersecurity best practices
2 usable by individuals, small to medium-sized busi-
3 nesses, educational institutions, and State, local, and
4 tribal governments;

5 (3) increasing public awareness of cybersecu-
6 rity, cyber safety, and cyber ethics;

7 (4) increasing the understanding of State, local,
8 and tribal governments, institutions of higher edu-
9 cation, and private sector entities of—

10 (A) the benefits of ensuring effective risk
11 management of information technology versus
12 the costs of failure to do so; and

13 (B) the methods to mitigate and remediate
14 vulnerabilities;

15 (5) supporting formal cybersecurity education
16 programs at all education levels to prepare and im-
17 prove a skilled cybersecurity and computer science
18 workforce for the private sector and Federal, State,
19 local, and tribal government; and

20 (6) promoting initiatives to evaluate and fore-
21 cast future cybersecurity workforce needs of the
22 Federal Government and develop strategies for re-
23 cruitment, training, and retention.

24 (b) CONSIDERATIONS.—In carrying out the authority
25 described in subsection (a), the Director, in consultation

1 with appropriate Federal agencies, shall leverage existing
2 programs designed to inform the public of safety and secu-
3 rity of products or services, including self-certifications
4 and independently verified assessments regarding the
5 quantification and valuation of information security risk.

6 (c) STRATEGIC PLAN.—The Director, in cooperation
7 with relevant Federal agencies and other stakeholders,
8 shall build upon programs and plans in effect as of the
9 date of enactment of this Act to develop and implement
10 a strategic plan to guide Federal programs and activities
11 in support of the national cybersecurity awareness and
12 education program under subsection (a).

13 (d) REPORT.—Not later than 1 year after the date
14 of enactment of this Act, and every 5 years thereafter,
15 the Director shall transmit the strategic plan under sub-
16 section (c) to the Committee on Commerce, Science, and
17 Transportation of the Senate and the Committee on
18 Science, Space, and Technology of the House of Rep-
19 resentatives.

20 **TITLE V—ADVANCEMENT OF CY-**
21 **BERSECURITY TECHNICAL**
22 **STANDARDS**

23 **SEC. 501. DEFINITIONS.**

24 In this title:

1 (1) DIRECTOR.—The term “Director” means
2 the Director of the National Institute of Standards
3 and Technology.

4 (2) INSTITUTE.—The term “Institute” means
5 the National Institute of Standards and Technology.

6 **SEC. 502. INTERNATIONAL CYBERSECURITY TECHNICAL**
7 **STANDARDS.**

8 (a) IN GENERAL.—The Director, in coordination with
9 appropriate Federal authorities, shall—

10 (1) as appropriate, ensure coordination of Fed-
11 eral agencies engaged in the development of inter-
12 national technical standards related to information
13 system security; and

14 (2) not later than 1 year after the date of en-
15 actment of this Act, develop and transmit to Con-
16 gress a plan for ensuring such Federal agency co-
17 ordination.

18 (b) CONSULTATION WITH THE PRIVATE SECTOR.—
19 In carrying out the activities specified in subsection (a)(1),
20 the Director shall ensure consultation with appropriate
21 private sector stakeholders.

22 **SEC. 503. CLOUD COMPUTING STRATEGY.**

23 (a) IN GENERAL.—The Director, in coordination with
24 the Office of Management and Budget, in collaboration
25 with the Federal Chief Information Officers Council, and

1 in consultation with other relevant Federal agencies and
2 stakeholders from the private sector, shall continue to de-
3 velop and encourage the implementation of a comprehen-
4 sive strategy for the use and adoption of cloud computing
5 services by the Federal Government.

6 (b) ACTIVITIES.—In carrying out the strategy de-
7 scribed under subsection (a), the Director shall give con-
8 sideration to activities that—

9 (1) accelerate the development, in collaboration
10 with the private sector, of standards that address
11 interoperability and portability of cloud computing
12 services;

13 (2) advance the development of conformance
14 testing performed by the private sector in support of
15 cloud computing standardization; and

16 (3) support, in coordination with the Office of
17 Management and Budget, and in consultation with
18 the private sector, the development of appropriate
19 security frameworks and reference materials, and
20 the identification of best practices, for use by Fed-
21 eral agencies to address security and privacy re-
22 quirements to enable the use and adoption of cloud
23 computing services, including activities—

1 (A) to ensure the physical security of cloud
2 computing data centers and the data stored in
3 such centers;

4 (B) to ensure secure access to the data
5 stored in cloud computing data centers;

6 (C) to develop security standards as re-
7 quired under section 20 of the National Insti-
8 tute of Standards and Technology Act (15
9 U.S.C. 278g-3); and

10 (D) to support the development of the au-
11 tomation of continuous monitoring systems.

12 **SEC. 504. IDENTITY MANAGEMENT RESEARCH AND DEVEL-**
13 **OPMENT.**

14 The Director shall continue a program to support the
15 development of voluntary and cost-effective technical
16 standards, metrology, testbeds, and conformance criteria,
17 taking into account appropriate user concerns—

18 (1) to improve interoperability among identity
19 management technologies;

20 (2) to strengthen authentication methods of
21 identity management systems;

22 (3) to improve privacy protection in identity
23 management systems, including health information
24 technology systems, through authentication and se-
25 curity protocols; and

1 (4) to improve the usability of identity manage-
2 ment systems.

Passed the Senate December 11, 2014.

Attest:

Secretary.

113TH CONGRESS
2^D SESSION

S. 1353

AN ACT

To provide for an ongoing, voluntary public-private partnership to improve cybersecurity, and to strengthen cybersecurity research and development, workforce development and education, and public awareness and preparedness, and for other purposes.